



AGENDA ITEM: 12
DATE OF MEETING: October 23, 2014
ACTION: _____
INFORMATION: _____X_____

LEGISLATIVE UPDATE

SUMMARY

First 5 California (F5CA) staff will provide a review of the 2013–14 legislative session, with focus on the F5CA priority bills of interest.

LETTERS OF SUPPORT AND CLOSELY WATCHED LEGISLATION

As reported at the April 2014 Commission meeting, F5CA submitted formal letters of support on three bills, and closely watched two other bills. This legislation and the final outcome are listed below:

- AB 1454 (Calderon): Increase in unannounced visits by the California Department of Social Services. **Failed passage.**
- AB 1902 (Bonta): Elimination of part-day preschool fees. **Terms included as part of Governor's 2014–15 budget.**
- SB 1000 (Monning): Safety warnings for sugar-sweetened beverage containers. **Failed passage.**
- SB 837 (Steinberg): Early childhood education. **Failed passage.**
- SB 1123 (Liu): California Strong Start. **Failed passage.**

PRIORITY BILLS OF INTEREST

During the 2013–14 legislative session, 24 F5CA priority bills of interest were identified. Attached is an Executive Summary and Detailed Report identifying the final 2013–14 legislative action on these bills.

ATTACHMENT

Executive Summary and Detailed Report of the 2013–14 Legislative Bills of Interest



**FIRST 5 CALIFORNIA
EXECUTIVE SUMMARY AND DETAILED REPORT OF
2013–14 LEGISLATIVE BILLS OF INTEREST**

| BILLS FOR WHICH FIRST 5 CALIFORNIA TOOK A FORMAL POSITION | | | |
|--|---|-----------------------------|---|
| BILL # AUTHOR | SUBJECT | FIRST 5 POSITION | FINAL OUTCOME |
| AB 1454 (Calderon) | Care Facilities: Regulatory Visits | Support | Failed Passage Assembly Appropriations Suspense File |
| AB 1902 (Bonta) | California State Preschool Program: Part-Day Preschool: Fees | Support | Provisions of Bill were Included in Governor's 2014-15 Budget |
| SB 837 (Steinberg) | Early Childhood Education: Professional Development | Watch | Failed Passage Assembly Appropriations Suspense File |
| SB 1000 (Monning) | Public Health: Sugar-Sweetened Beverages: Safety Warnings | Support | Failed Passage Author Withdrew Bill |
| SB 1123 (Liu) | Child Care and Development Services: California Strong Start | Watch | Failed Passage Assembly Appropriations Suspense File |

| FINAL OUTCOMES FOR LEVEL 1 BILLS | | | |
|---|--|--|------------------------------|
| BILL # AUTHOR | SUBJECT | STATUS | GOVERNOR'S ACTION |
| AB 273 (Rendon) | Child Care and Development Services: California Partnership for Infants and Toddlers Act of 2013 | Failed Passage Assembly Appropriations Suspense File | X |

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|------------------------|--|--|---------------|
| AB 1444 (Buchanan) | Elementary Education: Kindergarten | Enrolled and Presented to Governor on 9/03/14 | VETOED |
| AB 1719 (Weber) | Full-Day Kindergarten | Chapter # 723 Statutes of 2014 | SIGNED |
| AB 2111 (Ammiano) | Child Development Services: Pregnant and Parenting Teens: Cal-SAFE | Failed Passage Assembly Appropriations Suspense File | X |
| AB 2544 (Hernandez) | School Finance: Preschool Funding | Failed Passage Assembly Education | X |
| ACR 45 (Weber) | Early Care and Education | Resolution Chapter # 75 Statutes of 2013 | SIGNED |
| ACR 155 (Bocanegra) | Childhood Brain Development: Adverse Experiences: Toxic Stress | Resolution Chapter # 144 Statutes of 2014 | SIGNED |
| AJR 16 (Bonilla) | State Preschool Programs: Early Learning | Chapter # 153 Statutes of 2013 | SIGNED |
| SB 192 (Liu) | Early Learning and Educational Support Services | Failed Passage Assembly Appropriations Suspense File | X |
| SB 768 (De Leon) | California Tobacco Tax Act of 2014 | Failed Passage Senate Appropriations Suspense File | X |

FINAL OUTCOMES FOR LEVEL 2 BILLS

| BILL # AUTHOR | SUBJECT | STATUS | GOVERNOR'S ACTION |
|--------------------------|--|--|------------------------------|
| AB 876 (Bonta) | California Teleconnect Fund Administrative Committee Fund | Failed Passage Senate Appropriations Suspense File | X |
| AB 1089 (Calderon) | Foster Care | Chapter # 761 Statutes of 2014 | SIGNED |
| AB 1261 (Gorell) | Preschool: Privately Funded Pilot Program: Tax Credits | Failed Passage Senate Education | X |

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|----------------------------|---|--|---------------|
| AB 2125 (Ridley-Thomas) | Child Care: Standard Reimbursement Rates | Failed Passage Senate Appropriations Suspense File | X |
| AB 2302 (Mullin) | Child Care and Developmental Services: Facilities | Failed Passage Assembly Appropriations Suspense File | X |
| AB 2555 (Bocanegra) | Cradle-to-Career Initiatives: Plan | Failed Passage Assembly Appropriations Suspense File | X |
| ACR 148 (Lowenthal) | Task Force on the Status of Maternal Mental Health Care | Chapter # 96 Statutes of 2014 | SIGNED |
| SB 648 (Corbett) | Electronic Cigarettes: Restriction of Use and Advertising | Failed Passage Assembly Appropriations | X |
| SB 1248 (Lara) | California Collaborative for Educational Excellence | Failed Passage Assembly Appropriations Suspense File | X |

DETAILED REPORT FOR LEVEL 1 AND 2 BILLS

LEVEL 1

AB 273

FAILED PASSAGE

Author/Title: (Rendon) Child Care and Development Services: California Partnership for Infants and Toddlers Act of 2013

Current Text: Amended 4/8/2013 [pdf](#)

Last Location: Assembly Appropriations Suspense File

This bill would have enacted the California Partnership for Infants and Toddlers Act of 2013, and would have required the Superintendent of Public Instruction, by March 1, 2014, to apply to the California Children and Families Commission for funding from the moneys received by the commission pursuant to the California Children and Families Program. The bill would have continuously appropriated these moneys to the Superintendent, who would have been required to expend those moneys by making supplemental grants available to qualifying general child care and development infant and toddler contracting agencies that serve infants and toddlers from birth to 3 years of age for purposes of offering to enrolled children and families support services, as specified. The Superintendent, in consultation with the **California Children and Families Commission**, would have been required to determine the agencies that qualify for funding and establish standards to ensure quality child care. This bill contained other related provisions.

- AB 1444** **Author/Title:** (Buchanan) Elementary Education: Kindergarten
Current Text: Enrolled 8/22/2014 [pdf](#)
Status: **VETOED**
This bill, beginning with the 2016-17 school year, would have required a child to have completed one year of kindergarten before he or she may be admitted to the first grade, thereby imposing a state-mandated local program.
Governor's Veto Message: I am returning Assembly Bill 1444 without my signature. This measure makes kindergarten compulsory by requiring all students to attend one year of kindergarten before entering first grade. Most children already attend kindergarten, and those that don't may be enrolled in other educational or developmental programs that are deemed more appropriate for them by their families. I would prefer to let parents determine what is best for their children, rather than mandate an entirely new grade level. Sincerely, Edmund G. Brown Jr.
- AB 1454** **Author/Title:** (Calderon, Ian) Care Facilities: Regulatory Visits
(SUPPORT) **Current Text:** Amended 5/23/2014 [pdf](#)
Last Location: 8/15/2014 - Assembly Appropriations Suspense File
FAILED **Status:** **Bill Failed Deadline to Pass off the Assembly Appropriations**
PASSAGE **Suspense File**
This bill would have made community care facilities, residential care facilities for the elderly, child day care centers, and family day care homes subject to an annual unannounced visit by the Department of Social Services (DSS) on and after July 1, 2017. The bill would have revised the provisions requiring DSS to conduct annual unannounced visits to no less than 20% of the facilities by instead requiring DSS to conduct annual unannounced visits to no less than 30% of facilities on or before July 1, 2015, and no less than 20% of those facilities on or before July 1, 2016. The bill also would have deleted the provisions requiring an unannounced visit at least once every 5 years.
- AB 1719** **Author/Title:** (Weber) Full-Day Kindergarten
Current Text: Chaptered 9/29/2014 [pdf](#)
Status: Chapter Number 723, Statutes of 2014
This bill requires the Superintendent of Public Instruction to provide the Legislature no later than July 1, 2017, with an evaluation of kindergarten program implementation in the state, including part-day and full-day kindergarten programs, as specified. The bill makes these provisions operative only upon an appropriation by the Legislature for these purposes. The bill requires a local educational agency, commencing with the 2015-16 school year, to provide an annual report to the California Department of Education that contains information on the type of kindergarten program offered by the local educational agency, as provided, in a manner determined by the department.
- AB 1902** **Author/Title:** (Bonta) California State Preschool Program: Part-Day Preschool Fees
(SUPPORT) **Current Text:** Amended 4/9/2014 [pdf](#)
Status: **Provision of Bill were Included in Governor's 2014-15 Budget**
Last Location: Assembly Appropriations Suspense File
Calendar: Hearing canceled at the request of author
Current law requires the Superintendent of Public Instruction to establish a fee schedule for families with children in a part-day preschool program pursuant to the Child Care and Developmental Services Act. Provisions of this bill were included in

the Governor's 2014-15 Budget to eliminate the requirement for families to be assessed these fees for part-day preschool and for the Superintendent to establish a fee schedule for families using the part-day preschool program.

AB 2111

Author/Title: (Ammiano D) Child Development Services: Pregnant and Parenting Teens: Cal-SAFE

**FAILED
PASSAGE**

Current Text: Amended 4/2/2014 [pdf](#)

Last Location: Assembly Appropriations Suspense File

This bill would have revised and recast the Cal-SAFE program. The bill would have specified that a Cal-SAFE program may provide for any or all of the supportive services for teen parents and an early learning and educational support program for the voluntarily enrolled children of teen parents. The bill would have required the entities, if operating an early learning and educational support program for children of teen parents participating in the Cal-SAFE program, to adhere to certain health, safety, and quality requirements, including that each child have a developmental profile.

AB 2544

Author/Title: (Hernández, Roger) School Finance: Preschool Funding

**FAILED
PASSAGE**

Current Text: Amended 4/23/2014 [pdf](#)

Last Location: Assembly Education Committee

This bill would have required the Superintendent of Public Instruction, commencing with the 2015-16 fiscal year, and each year thereafter, to calculate and apportion a preschool funding grant pursuant to a specified funding formula for each school and charter school that offers kindergarten or first grade in the state. The bill would have require the school district and charter school to use the money to fund either existing or startup preschools in the district or charter school. The funding formula would have provided for supplemental funding based on the number and concentration of 4 year olds who reside in a school district who are economically disadvantaged, English learners, foster youth, or a combination thereof, as provided by each school district.

ACR 45

Author/Title: (Weber) Early Care and Education

Current Text: Chaptered 8/15/2013 [pdf](#)

Status: Resolution Chapter Number 75, Statutes of 2013

This measure urges the California State Legislature and the Governor to restore budget funding to early care and education programs and support efforts to fund and implement the Quality Rating and Improvement System for early care and education. The measure also urges the California State Legislature to commit to improving the public's understanding of the role that early care and education plays in securing an educated, nimble, and stable workforce to help keep California's economy vibrant and strong for years to come.

ACR 155

Author/Title: (Bocanegra) Childhood Brain Development: Adverse Experiences: Toxic Stress

Current Text: Chaptered 9/02/2014 [pdf](#)

Status: Resolution Chapter Number 144, Statutes of 2014

This measure urges the Governor to identify evidence-based solutions to reduce children's exposure to adverse childhood experiences, address the impacts of those experiences, and invest in preventive health care and mental health and wellness interventions.

- AJR 16** **Author/Title:** (Bonilla) State Preschool Programs: Early Learning
Current Text: Chaptered 9/27/2013 [pdf](#)
Status: Chapter Number 153, Statutes of 2013
This measure urges Congress to enact President Barack Obama's budget proposal to increase funding for preschool and early learning. The measure also urges the Superintendent of Public Instruction to prepare a plan for making California competitive for future increases in federal funding to preschool and early learning programs.
- SB 192** **Author/Title:** (Liu) Early Learning and Educational Support Services
Current Text: Amended 8/04/2014 [pdf](#)
Last Location: Assembly Appropriations Suspense File
**FAILED
PASSAGE**
This bill would have reorganized and recast provisions of the Child Care and Development Services Act as the Early Learning and Educational Support Act, and would have required the Superintendent to develop standards for the implementation of high-quality early learning and educational support programs based on certain indicia of quality, including, but not limited to, program activities and services that meet the needs of children with exceptional needs and diverse abilities. The bill would have required certain information to be given to parents who receive services from resource and referral programs and alternative payment programs.
- SB 768** **Author/Title:** (De León) California Tobacco Tax Act of 2014
Current Text: Amended 5/14/2013 [pdf](#)
Last Location: Senate Appropriations Suspense File
**FAILED
PASSAGE**
This bill would have imposed, on or after the first day of the first calendar quarter commencing more than 90 days on or after the effective date of the bill, an additional tax on the distribution of cigarettes at the rate of \$2.00 per pack of cigarettes distributed. The bill would have provided that the revenues collected from the additional tax be deposited in the California Tobacco Tax Act of 2014 Fund created by this bill, which would have been a continuously appropriated fund, and transferred into the Tobacco Prevention and Education Account, the Tobacco Disease Related Health Care Account, and the Tobacco Law Enforcement Account to be expended for tobacco prevention and education and other specified purposes. The bill would have required moneys in the California Tobacco Tax Act of 2014 Fund to be transferred from the fund to the California Children and Families First Trust Fund, which is a continuously appropriated fund, the Cigarette and Tobacco Products Surtax Fund, the Breast Cancer Fund, and the General Fund, as necessary to offset revenue decreases to those funds directly resulting from imposition of additional taxes by these provisions.
- SB 837** **Author/Title:** (Steinberg) Early Childhood Education: Professional Development
(WATCH) **Current Text:** Amended 8/04/2014 [pdf](#)
Last Location: 8/15/2014 - Assembly Appropriations Suspense File
FAILED **Status:** **Bill Failed Deadline to Pass off the Assembly Appropriations**
PASSAGE **Suspense File**
This bill, of the moneys appropriated in the 2014 Annual Budget Act, would have allocated certain of those moneys for purposes of professional development stipends, to be administered by local planning councils, for teachers in transitional kindergarten and teachers in the California state preschool programs, as provided.

The bill would have required the California Department of Education to consult with various entities, including the **California Children and Families Commission**, for purposes of administering the these provisions.

SB 1000
(SUPPORT)

Author/Title: (Monning) Public Health: Sugar-Sweetened Beverages: Safety Warnings

Current Text: Amended 5/27/2014 [pdf](#)

FAILED
PASSAGE

Status: **Author Withdrew Bill**

Last Location: Assembly Health Committee

This bill would have established the Sugar-Sweetened Beverages Safety Warning Act, which would have prohibited a person from distributing, selling, or offering for sale a sugar-sweetened beverage in a sealed beverage container, or a multipack of sugar-sweetened beverages, in this state unless the beverage container or multipack bears a specified safety warning, as prescribed. The bill also would have required every person who owns, leases, or otherwise legally controls the premises where a vending machine or beverage dispensing machine is located, or where a sugar-sweetened beverage is sold in an unsealed container to place a specified safety warning in certain locations, including, on the exterior of any vending machine that includes a sugar-sweetened beverage for sale.

SB 1123
(WATCH)

Author/Title: (Liu) Child Care and Development Services: California Strong Start

Current Text: Amended 8/04/2014 [pdf](#)

FAILED
PASSAGE

Last Location: 8/15/2014 - Assembly Appropriations Suspense File

Status: **Bill Failed Deadline to Pass off the Assembly Appropriations Suspense File**

This bill would have required the Superintendent of Public Instruction to develop standards for the implementation of high-quality early learning and educational support programs. The bill would have included parent education and support and continuity of care, and the assignment of primary caregivers for infants and toddlers, among other things, of quality indicators. The bill would have provided that general child care services for infants and toddlers shall be known as California Strong Start services. The bill would have required services provided to children from birth to three years of age to include parent engagement and support services that promote positive parent-child relationships; full-day and part-day early learning and care services; voluntary home visitation services; nutrition services; and, referrals to services such as health and dental care, child abuse prevention, housing, and early childhood mental health. The bill, upon appropriation by the Legislature in the annual Budget Act or in any other statute, would have established supplemental grants for purposes of funding parent training and voluntary home visitation services. The bill would have allowed California Strong Start providers to coordinate with First 5 California commissions, voluntary home visitation programs, Early Head Start, child care, child welfare, early childhood mental health and intervention including Early Start and health and nutrition services. The bill also would have provided that a countywide or regional consortium of California Strong Start providers, with a lead grantee agency that is a First 5 California commission, county office of education, or other local public agency, may apply to the Superintendent for a countywide or regional grant for the purpose of providing evidence-based voluntary home visitation services.

LEVEL 2

AB 876

Author/Title: (Bonta) California Teleconnect Fund Administrative Committee Fund

Current Text: Amended 7/01/2014 [pdf](#)

**FAILED
PASSAGE**

Last Location: Senate Appropriations Suspense File

Existing law requires the Public Utilities Commission to develop and implement a program funded by the California Teleconnect Fund Administrative Committee Fund to advance universal service by providing discounted rates to qualifying schools maintaining kindergarten or any of grades 1 to 12, inclusive. This bill would have specified that discounted rates are available to qualifying schools maintaining preschools and transitional kindergartens. The bill would have required the Commission to develop and implement an outreach plan to preschools and transitional kindergartens to increase awareness of services available to these schools.

AB 1089

Author/Title: (Calderon, Ian) Foster Care

Current Text: Chaptered 9/29/2014 [pdf](#)

Status: Chapter Number 761, Statutes of 2014

This bill specifies the transfer procedures that apply when children who have an order for foster care, are awaiting foster care placement, or are placed in out-of-home care, and other consumers of regional center services and supports, transfer between regional center catchment areas. The bill requires the county social worker or county probation officer to immediately send a notice of relocation to the sending regional center of the consumer who meets the specified criteria, and requires the sending regional center to immediately send a notice of transfer and records needed for the planning process to the receiving regional center. The bill establishes specific timelines and procedures for making these transfers that ensure that regional centers put a high priority on minimizing delays in providing developmental services to children in the foster care system.

AB 1261

Author/Title: (Gorell) Preschool: Privately Funded Pilot Program: Tax Credits

Current Text: Amended: 6/5/2014 [pdf](#)

**FAILED
PASSAGE**

Last Location: 6/27/2014 – Senate Education Committee

This bill, until January 1, 2020, would have authorized the California Department of Education (CDE), as part of a pilot program, to accept monetary contributions made to the California Preschool Investment Fund, which this bill would have created, by a person for purposes of preschool education. The bill would have required the money in the fund to be used to fund state preschools part of the California State Preschool Program located in one of the 5 participating counties, as provided. The bill would have required participating counties to report to CDE's Early Education and Support Division regarding the county's assessment of how the pilot program is performing. The bill would have required any money remaining in the fund after January 1, 2020, to be transferred to any other state fund identified by CDE that provides funding for increased access to preschool programs for low-income children.

AB 2125

Author/Title: (Ridley-Thomas) Child Care: Standard Reimbursement Rates

Current Text: Amended 5/23/2014 [pdf](#)

**FAILED
PASSAGE**

Last Location: 8/15/2014 - Senate Appropriations Suspense File

This bill, on or before January 1, 2016, would have required the Superintendent of

Public Instruction to review the plan that establishes reasonable standards and assigned reimbursement rates and submit recommendations to the Legislature and the Governor for a single reimbursement system that reflects the actual current cost of child care based on the most recent regional market rate survey. The bill would have repealed these provisions on January 1, 2017.

AB 2302

Author/Title: (Mullin) Child Care and Developmental Services: Facilities

Current Text: Amended 5/1/2014 [pdf](#)

**FAILED
PASSAGE**

Last Location: Assembly Appropriations Suspense File

Current law establishes the Child Care Facilities Revolving Fund to provide funding for the renovation, repair, improvement, or purchase of child care facilities for lease to school districts and contracting agencies that provide child care and developmental services. Current law provides for payment by the school district or contracting agency of a leasing fee over a 10-year period, after which title transfers to the district or agency. This bill would have required the period of the lease to be 10 years or a different term as established by regulations. The bill would have required the California Department of Education to adopt regulations for implementing and managing the fund, and to promote the availability of the fund on its Internet website. The bill would have required the regulations to include the development of forms, policies, and procedures for the management of the fund and the terms of the loan. The bill would have stated the intent of the Legislature to appropriate \$7,000,000 annually in the Budget Act, to fund specified purposes related to child care facilities.

AB 2555

Author/Title: (Bocanegra) Cradle-to-Career Initiatives: Plan

Current Text: Amended 4/23/2014 [pdf](#)

**FAILED
PASSAGE**

Last Location: Assembly Appropriations Suspense File

This bill would have required the Superintendent of Public Instruction, in conjunction with **First 5 California** and other specified entities, to develop a 5-year plan for expanding cradle-to-career initiatives throughout the state. The bill would have required the 5-year plan to include certain things, including a description of the components of effective cradle-to-career initiatives, and recommendations, as specified. The bill would have required the Superintendent to submit the plan to the Legislature by December 1, 2016.

ACR 148

Author/Title: (Lowenthal) Task Force on the Status of Maternal Mental Health Care

Current Text: Chaptered 7/15/2014 [pdf](#)

Status: Resolution Chapter Number 96, Statutes of 2014

This measure requests the California Maternal Mental Health Collaborative, a nonprofit organization, to establish a task force, which includes **First 5 California**, on the status of maternal mental health care. The task force is to meet at least eight times a year to study, review, and identify (1) current barriers to screening, and diagnosis, (2) current treatment options, and (3) evidence based and emerging treatment options. The task force should make recommendations in a white paper no later than December 31, 2015, which should address changes necessary within state and county programs, and any other changes deemed necessary.

SB 648

Author/Title: (Corbett) Electronic Cigarettes: Restriction of Use and Advertising

Current Text: Amended 7/02/2014 [pdf](#)

**FAILED
PASSAGE**

Last Location: 8/15/2014 - Assembly Appropriations Committee

The Stop Tobacco Access to Kids Enforcement Act authorizes the adoption of more restrictive local standards that further restrict access to and reduce the availability of cigarette or tobacco products from vending machines or devices or ban the sale entirely. This bill would have made the provision of the STAKE Act to restrict the sale of cigarette and tobacco products from vending machines applicable to electronic cigarettes.

SB 1248

Author/Title: (Lara) California Collaborative for Educational Excellence

Current Text: Amended 7/01/2014 [pdf](#)

**FAILED
PASSAGE**

Last Location: 8/15/2014 - Assembly Appropriations Suspense File

This bill would have required the California Collaborative for Educational Excellence to report to the State Board of Education by October 15, 2015, with recommendations for methods, study designs, and data needs for systematically evaluating the effectiveness of local control and accountability plans in closing the achievement gap and achieving specified state priorities, and with recommendations for methods for the statewide identification and dissemination of best practices in that regard. The bill would have provided that certain moneys appropriated in the Budget Act of 2013 may be applied to the preparation of the report.